

# **SECURITY WATER DISTRICT**

FINANCIAL STATEMENTS  
With Independent Auditors' Report

Years Ended December 31, 2022 and 2021

**SECURITY WATER DISTRICT  
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DECEMBER 31, 2022 AND 2021**

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## INDEPENDENT AUDITORS' REPORT

To the Board of Directors  
Security Water District

### Report on the Audit of the Financial Statements

#### *Opinion*

We have audited the accompanying financial statements of Security Water District, as of and for the years ended December 31, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the Security Water District's basic financial statements as listed in the table of contents

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Security Water District, as of December 31, 2022 and 2021, and the changes in financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinion*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Security Water District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### *Emphasis of Matter*

As discussed in Note 15 to the financial statements, Security Water District implemented GASB Statement No. 87, *Leases* effective January 1, 2022. Our opinion is not modified with respect to this matter.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Security Water District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Security Water District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Security Water District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*Hoelting & Company, Inc.*

Colorado Springs, Colorado  
June 28, 2023

**SECURITY WATER DISTRICT**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**FOR FISCAL YEAR ENDED DECEMBER 31, 2022**

As management of Security Water District (the District) we offer readers of the District's annual financial report this narrative overview and analysis of the financial activities of the District for the fiscal year ended December 31, 2022. Readers are encouraged to consider the information presented here in conjunction with the annual financial report.

**FINANCIAL HIGHLIGHTS**

- The District's total assets of \$56,039,919 exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$47,958,718 (*net position*). Of this amount, \$16,574,617 represents unrestricted net position, which may be used to meet the District's ongoing obligations.
- The District's total net position increased during the year by \$1,451,404.
- Capital assets net of depreciation increased by \$356,626 from the prior year.
- The District's total outstanding long-term debt decreased by \$508,974 during the current year due to payment of revenue bonds.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis serves as an introduction to the District's basic financial statements. The District's basic financial statements consist of the following components: (1) Statement of Net Position, (2) Statement of Revenues, Expenses and Changes in Net Position, (3) Statement of Cash Flows, and (4) Notes to the financial statements. This report also contains other supplemental information in addition to the basic financial statements.

*Statement of Net Position* - This statement reports all financial and capital resources (assets), obligations (liabilities), and deferred inflows and outflows. The difference between assets, liabilities, and deferred inflows and outflows, is net position. The statement also provides the basis for evaluating the capital structure and assessing liquidity and financial flexibility.

*Statement of Revenues, Expenses and Changes in Net Position* - All revenues and expenses are accounted for in this statement. This statement measures the results from operations and can be used to determine whether the District's rates, fees and other charges are adequate to recover expenses.

*Statement of Cash Flows* - This statement reports all cash receipts and payments summarized by net changes in cash from operating, non-capital financing, capital and related financing, and investing activities.

## OVERALL FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of the District's financial position. For the year ended December 31, 2022, the District's assets exceeded liabilities and deferred inflows by \$ \$47,958,718 resulting in a positive net position. The following reflects key financial information in a condensed format:

### Condensed Statements of Net Position

	<u>2022</u>	<u>2021</u>
Current and other assets	\$ 18,658,901	\$ 17,572,018
Capital assets, net	<u>37,381,018</u>	<u>37,024,392</u>
Total assets	<u>56,039,919</u>	<u>54,596,410</u>
Current and other liabilities	971,253	966,954
Long-term liabilities	<u>5,799,979</u>	<u>6,345,281</u>
Total liabilities	<u>6,771,232</u>	<u>7,312,235</u>
Deferred inflow of resources	<u>1,309,969</u>	<u>776,861</u>
Net position:		
Net investment in capital assets	31,312,101	30,446,502
Restricted	72,000	72,000
Unrestricted	<u>16,574,617</u>	<u>15,988,512</u>
Total net position	<u>\$ 47,958,718</u>	<u>\$ 46,507,314</u>

Unrestricted net position of the District at the end of the year was \$16,574,617 an increase of \$586,105 from the prior year.

### Condensed Statements of Revenues, Expenses, and Changes in Net Position

	<u>2022</u>	<u>2021</u>
Operating revenues	\$ 6,286,977	\$ 6,108,681
Operating expenses	<u>(6,060,294)</u>	<u>(6,190,432)</u>
Operating income (loss)	226,683	(81,751)
Non-operating revenues and expenses, net	<u>1,201,461</u>	<u>1,671,024</u>
Income (Loss) before contributions	1,428,144	1,589,273
Capital contributions – tap fees	<u>23,260</u>	<u>410,200</u>
Change in net position	1,451,404	1,999,473
Net position, beginning	<u>46,507,314</u>	<u>44,507,841</u>
Net position, ending	<u>\$ 47,958,718</u>	<u>\$ 46,507,314</u>

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

The District's investment in capital assets as of December 31, 2022 amounts to \$37,381,018. This investment in capital assets includes land, water rights, buildings and improvements, equipment, transmission lines, and elevated tanks.

	<u>2022</u>	<u>2021</u>
Capital assets, not being depreciated	\$ 13,417,131	\$ 14,332,753
Capital assets, being depreciated	40,603,649	39,597,617
Less accumulated depreciation	<u>(16,639,762)</u>	<u>(16,905,978)</u>
Total capital assets, net	<u>\$ 37,381,018</u>	<u>\$ 37,024,392</u>

Major capital assets acquired during the year included capital construction to improve the water distribution system, programmed water meter replacements and treatment improvements to mitigate PFAS source water contamination.

### Long-Term Debt

Outstanding debt at December 31, 2022 was \$6,577,891 and consisted of general obligation bonds.

	<u>2022</u>	<u>2021</u>
General obligation bonds, net	<u>\$ 6,068,917</u>	<u>\$ 6,577,891</u>
Total long-term debt	<u>\$ 6,068,917</u>	<u>\$ 6,577,891</u>

## ECONOMIC FACTORS AND OUTLOOK

*Budgetary Highlights* – The District's water rates will remain very competitive, and the substantial rate increases of the past are expected to moderate. Modest rate increases will still be necessary to cover increasing operating costs and to fund water projects. In 2011, District electors authorized the issuance of indebtedness of up to \$15,000,000 in order to finance the District's portion of a new water delivery system. \$9.72 million in General Obligation Bonds were sold in 2012. The new water delivery system came online in 2016, which helped the District to shift its water supplies entirely to surface water sources due to the discovery of per- and polyfluoroalkyl substances (PFAS) in groundwater supplies. The costs incurred to eliminate PFAS exposure had a significant impact on the District's finances and reserves in 2016 and 2017. In 2018, the Air Force began to help offset the costs of purchasing replacement water. In addition, in 2019 the Air Force began constructing a water mitigation facility, which will remove PFOA and PFOS chemicals to levels below the Environmental Protection Agency's Lifetime Health Advisory. The mitigation facility became fully operational in 2022 and the District was therefore able to resume full utilization of its groundwater resources in 2022. Although Air Force payments for water and for the operational costs of the mitigation facility are expected in the future, the PFAS contamination is also expected to have a budgetary impact for the foreseeable future. Consequently, it is likely that past and future costs incurred due to PFAS mitigation will have an impact on future water rates.

*Economic and Environmental Factors* – Development within the District continued to be slow in 2022, however there are several projects within the District that may be initiated in the near-term. Water quality, drought and climate change concerns have increased the need to acquire additional water supplies to

augment the District's water portfolio. The District will continue to pursue additional water rights and develop additional water delivery systems in order to insure a safe and reliable future water supply.

Although the general economy within the region remain strong, the aftermath of COVID-19 and world and national economic issues, including inflation and supply chain disruptions, impacted the District in 2022. These economic factors are expected to continue to create challenges into 2023, however the financial effects are not expected to be material.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide our customers, creditors and other financial users with a general overview of the District's finances. If you have questions about this report or need additional financial information, please contact the District's General Manager, Roy E. Heald, at 719-392-3475 or 231 Security Boulevard, Colorado Springs, CO 80911.

## **BASIC FINANCIAL STATEMENTS**

**SECURITY WATER DISTRICT  
STATEMENTS OF NET POSITION  
DECEMBER 31, 2022 AND 2021**

	<b>2022</b>	<b>2021</b>
<b>ASSETS</b>		
Current assets:		
Cash and cash equivalents	\$ 1,315,317	\$ 1,231,567
Investments	14,671,309	14,344,609
Accounts receivable	430,744	388,506
Lease receivables	532,834	-
Other receivables	302,075	179,395
Due from county treasurer	6,617	6,877
Interest receivable	72,126	38,826
Property taxes receivable	777,135	776,861
Inventory, at cost	276,917	266,963
Prepaid expenses	273,827	333,251
Restricted cash and cash equivalents	-	2,500
Other assets	-	2,663
	<b>18,658,901</b>	<b>17,572,018</b>
Noncurrent assets:		
Capital assets:		
Land	1,908,390	1,908,390
Water rights	11,508,741	11,508,741
Construction in progress	-	915,622
Buildings and land improvements	3,721,282	3,721,282
Equipment	11,642,743	12,433,165
Transmission lines	23,218,721	21,421,755
Elevated tank	2,020,903	2,021,415
Less accumulated depreciation	(16,639,762)	(16,905,978)
	<b>37,381,018</b>	<b>37,024,392</b>
	<b>56,039,919</b>	<b>54,596,410</b>
<b>LIABILITIES</b>		
Current liabilities:		
Accounts payable	342,063	373,699
Accrued liabilities	3,260	3,260
Deposits	86,087	67,587
Interest payable	16,687	17,924
Compensated absences payable	13,156	9,484
Bonds payable - current	510,000	495,000
	<b>\$ 971,253</b>	<b>\$ 966,954</b>

The accompanying notes are an integral part of these financial statements.

**SECURITY WATER DISTRICT  
STATEMENTS OF NET POSITION  
DECEMBER 31, 2022 AND 2021**

	<b>2022</b>	<b>2021</b>
Noncurrent liabilities:		
Compensated absences	\$ 241,062	\$ 262,390
Bonds payable	5,558,917	6,082,891
Total noncurrent liabilities	5,799,979	6,345,281
Total liabilities	6,771,232	7,312,235
<b>DEFERRED INFLOW OF RESOURCES</b>		
Unavailable revenue - property taxes	777,135	776,861
Unavailable revenue - leases	532,834	-
Total deferred inflow of resources	1,309,969	776,861
<b>NET POSITION</b>		
Net investment in capital assets	31,312,101	30,446,502
Restricted	72,000	72,000
Unrestricted	16,574,617	15,988,812
Total net position	\$ 47,958,718	\$ 46,507,314

The accompanying notes are an integral part of these financial statements.

**SECURITY WATER DISTRICT**  
**STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021**

	<b>2022</b>	<b>2021</b>
Operating revenues:		
Water assessments	\$ 6,096,042	\$ 5,970,577
Late and reconnect charges	159,298	109,495
Other	31,637	28,609
Total operating revenues	6,286,977	6,108,681
Operating expenses:		
Transmission and distribution	2,716,237	2,843,982
Purchased water	904,696	1,025,578
Maintenance	236,839	231,322
Administration and general	773,096	685,640
Depreciation	1,429,426	1,403,910
Total operating expenses	6,060,294	6,190,432
Operating income (loss)	226,683	(81,751)
Nonoperating revenues (expenses):		
General and specific tax revenues	855,923	826,979
Investment income	(86,846)	(15,634)
Mitigation payments	517,240	963,991
Rental income	166,207	101,567
Sale of meters	3,613	8,827
Gain/(loss) on disposal of assets	(54,546)	-
Interest and fiscal charges	(214,104)	(228,680)
Amortization	13,974	13,974
Total non-operating revenue (expenses)	1,201,461	1,671,024
Income (loss) before contributions	1,428,144	1,589,273
Capital contributions - tap fees	23,260	410,200
Change in net position	1,451,404	1,999,473
Net position-beginning	46,507,314	44,507,841
Net position-ending	\$ 47,958,718	\$ 46,507,314

The accompanying notes are an integral part of these financial statements.

**SECURITY WATER DISTRICT  
STATEMENTS OF CASH FLOWS  
FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021**

	<u>2022</u>	<u>2021</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Receipts from customers and users	\$ 6,090,421	\$ 6,478,923
Payments to suppliers	(3,224,644)	(3,418,194)
Payments to employees for salaries and benefits	(1,384,882)	(1,320,971)
Receipts from rent	166,207	101,567
Other receipts	552,490	1,001,427
	<u>2,199,592</u>	<u>2,842,752</u>
Net cash provided (used) by operating activities		
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Cash received from general and specific ownership tax revenues	856,183	826,637
	<u>856,183</u>	<u>826,637</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Capital contributions - tap fees	23,261	410,200
Interest paid on debt	(215,342)	(229,893)
Principal paid on debt	(495,000)	(485,000)
Acquisition and construction of capital assets	(1,840,598)	(895,078)
	<u>(2,527,679)</u>	<u>(1,199,771)</u>
Net cash provided (used) by capital and related financing activities		
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Purchase of investments	(8,275,680)	(10,293,763)
Proceeds from sales and maturities of investments	7,610,000	7,525,000
Interest received	218,834	172,792
	<u>(446,846)</u>	<u>(2,595,971)</u>
Net cash provided (used) by investing activities		
Net increase (decrease) in cash and cash equivalents	81,250	(126,353)
Cash and cash equivalents at beginning of year	1,234,067	1,360,420
Cash and cash equivalents at ending of year	<u>\$ 1,315,317</u>	<u>\$ 1,234,067</u>

The accompanying notes are an integral part of these financial statements.

**SECURITY WATER DISTRICT  
STATEMENTS OF CASH FLOWS  
FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021**

	<u>2022</u>	<u>2021</u>
<b>Reconciliation of cash and cash equivalents to the statement of net position:</b>		
Cash and cash equivalents	\$ 1,315,317	\$ 1,231,567
Restricted cash and cash equivalents	<u>-</u>	<u>2,500</u>
Cash and cash equivalents at year end	<u><u>\$ 1,315,317</u></u>	<u><u>\$ 1,234,067</u></u>
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>		
Operating income (loss)	<u>\$ 226,683</u>	<u>\$ (81,751)</u>
Adjustments to reconcile operating loss to net cash used by operating activities:		
Depreciation expense	\$ 1,429,426	\$ 1,403,910
Miscellaneous nonoperating income (expense):		
Mitigation payments	517,240	963,991
Rental income	166,207	101,567
Sale of meters	3,612	8,827
<i>(Increase) decrease in assets:</i>		
Accounts receivable	(42,238)	22,205
Accounts receivable - other	(122,680)	376,646
Inventory	(9,954)	(102,192)
Prepaid expenses	59,424	20,435
Other assets	2,663	-
<i>Increase (decrease) in liabilities:</i>		
Accounts payable	(31,635)	141,552
Accrued liabilities	-	9
Deposits	18,500	(3,000)
Compensated absences payable	<u>(17,656)</u>	<u>(9,447)</u>
Total adjustments	<u>1,972,909</u>	<u>2,924,503</u>
Net Cash Provided (Used) by Operating Activities	<u><u>\$ 2,199,592</u></u>	<u><u>\$ 2,842,752</u></u>
<b>Schedule of non-cash investing, capital and financing activities:</b>		
Increase (decrease) in fair value of investments	\$ (428,034)	\$ (278,939)
Accretion (Amortization)	\$ 89,054	\$ 96,566

The accompanying notes are an integral part of these financial statements.

## **NOTES TO FINANCIAL STATEMENTS**

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022 AND 2021**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements have been prepared in accordance with U.S. generally accepted accounting principles as applied to local governments and promulgated by the Governmental Accounting Standards Board (GASB). A summary of the significant accounting policies used in the preparation of these financial statements follows.

*A. REPORTING ENTITY*

Security Water District is a special district governed by an elected five-member board. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government.

The District has no component units for which either discrete or blended presentation is required.

*B. BASIS OF PRESENTATION—FINANCIAL STATEMENTS*

The basic financial statements (i.e., the statement of net position and the statement of revenues, expenses and changes in net position) report information on all of the non-fiduciary activities of the District.

The accounts of the District are organized and operated on the basis of funds. A fund is an independent fiscal accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds maintained is consistent with legal and managerial requirements.

The District accounts for all of its activities in a single proprietary – enterprise fund for its activities which are similar to those found in the private sector, where the determination of changes in net position is necessary or useful to sound financial administration. The business type activities of the District rely significantly upon service charges.

*C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING*

The District's financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied.

*D. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND NET POSITION*

*Cash and cash equivalents*

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022 AND 2021**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

*D. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND NET POSITION  
(CONTINUED)*

*Investments*

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, and other nonparticipating investments are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

Local government investment pools in Colorado must be organized under Colorado Revised Statutes, which allows certain types of governments within the state to pool their funds for investment purposes. Investments in such pools are valued at the pool's share price, the price at which the investment could be sold.

*Accounts receivable*

The accounts receivable are due from a large number of customers for the purchase of water. An allowance for doubtful accounts is not required as the District holds a lien on property for unpaid water assessments.

*Inventories*

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method.

*Prepaid expenses*

Payments made to vendors for services that will benefit periods beyond December 31, 2022 and 2021, are recorded as prepaid items.

*Capital assets*

All purchased capital assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated capital assets are valued at their estimated fair market value on the date received. The District's capitalization threshold is \$5,000.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable.

Water mains and other improvements installed upon formation of the District at the expense of developers and subdividers are not recorded in the balance sheet and depreciation thereon has not been charged against revenues as records are not available to establish valuation for such property.

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022 AND 2021**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

*D. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND NET POSITION  
(CONTINUED)*

*Capital assets (continued)*

Depreciation of buildings, equipment, vehicles and the water system is computed using the straight-line method over the estimated useful lives as follows:

Building and improvements	7 - 40 years
Equipment	5 - 40 years
Transmission line	10 - 40 years
Elevated tank	7 - 40 years

When depreciable property is acquired, depreciation is included in expense for the year of acquisition for the number of months during the year the asset was in service. When depreciable property is retired or otherwise disposed of, depreciation is included in expense for the number of months in service during the year of retirement and the related costs and accumulated depreciation are removed from the accounts with any gain or loss reflected in the statement of revenue, expenses and changes in fund net position.

*Deferred outflows/inflows of resources*

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

*Net position flow assumption*

The District may fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted—net position and unrestricted—net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted—net position to have been depleted before unrestricted—net position is applied.

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022 AND 2021**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

*Leases*

Lessee: The District recognizes a lease liability and an intangible right-to-use lease assets in the financial statements. The District recognizes lease liabilities with an initial, individual value of \$50,000 or more.

At the commencement of a lease, the District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The District uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the District generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the District is reasonably certain to exercise.

The District monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

Lessor: The District is a lessor for a noncancellable leases. The District recognizes a lease receivable and a deferred inflow of resources in the financial statements.

At the commencement of a lease, the District initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the District determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The District uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The District monitors changes in circumstances that would require a remeasurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022 AND 2021**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

*E. REVENUES AND EXPENSES*

*Property taxes*

Property taxes attach as an enforceable lien on real property and are levied as of January 1. The tax levy is payable in two installments due February 28 and June 15, or in one installment due April 30. The El Paso County Treasurer bills and collects the District's property tax. District property tax revenues are recognized when levied to the extent they result in current receivables. The tax rates for the years ended December 31, 2022 and 2021 were 4.283 mills and 5.000 mills, respectively. The District's assessed valuations for 2022 and 2021 were \$181,378,320 and \$148,164,040 respectively.

*Compensated absences*

A liability is recorded for vested accumulated rights to receive sick pay and vacation benefits. Vested accumulated sick leave and vacation is recorded as an expense and liability of the District as the benefits accrue to employees. Employees are fully vested after one year of service. Unvested sick leave and vacation is not material. Therefore, a liability for unvested sick leave has not been reflected in these financial statements.

*Operating and non-operating revenues and expenses*

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the fund's principal ongoing operations. The principal operating revenues of the fund are water assessments, late and reconnect charges, and inspection fees. Operating expenses include all expenses incurred to provide water services. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

*F. ESTIMATES*

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

*G. COMPARATIVE DATA AND RECLASSIFICATIONS*

Comparative total data for the prior year have been presented in the financial statements in order to provide an understanding of the changes in the financial position and operations. Certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022 AND 2021**

**NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

*BUDGETARY INFORMATION*

Budgets are adopted on a comprehensive basis of accounting other than generally accepted accounting principles. The primary differences are that bond and note proceeds are treated as a budget source and capital expenditures and bond and note principal payments are treated as a budget use. Depreciation expense is not considered a budget expense. An annual appropriated budget is adopted for the proprietary fund. All annual appropriations lapse at fiscal year-end.

Expenditures may not legally exceed budgeted appropriations.

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- 1) By October 15 of each year, the manager submits to the Board of Directors a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- 2) A public hearing is conducted by the District to obtain taxpayer comments.
- 3) Prior to December 31, the budget is legally enacted by the Board.
- 4) The manager is authorized to transfer budgeted amounts between line items of the District; however, any revisions that alter the total expenditures of the District must be approved by the Board of Directors.

**NOTE 3 - DEPOSITS AND INVESTMENTS**

*Cash deposits with financial institutions*

*Custodial credit risk—deposits.* The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

As of December 31, 2022 and 2021, the carrying amounts of the District's deposits were \$(470,952) and \$(335,796), respectively and the bank balances were \$124,680 and \$43,315, respectively.

*Investments*

The District is authorized by Colorado Statutes to invest in the following:

- Bonds and other interest-bearing obligations of the United States government.
- Bonds and other interest-bearing obligations which are guaranteed by the United States government.
- Bonds which are a direct obligation of the State of Colorado, or of any city, county or school district therein.
- Notes or bonds issued to the "National Housing Act".
- Repurchase agreements.
- Local government investment pools.

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022 AND 2021**

**NOTE 3 - DEPOSITS AND INVESTMENTS (CONTINUED)**

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates, the District's investment policy limits its investment portfolio to investment maturities not to exceed five years from the date of purchase.

*Credit Risk:* The District's investment policy limits investments as described above. As of December 31, 2022, the District's investments were rated Aaa by Moody's Investor Services. Standard & Poor's rated U.S. Treasuries and Agencies held by the District AA+, and all other investments AAA.

As of December 31, 2022 the District had the following investments and maturities:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities</u>			
		<u>Less Than 90 Days</u>	<u>90 Days to 1 Year</u>	<u>1 to 2 Years</u>	<u>2 to 5 Years</u>
Money Market Funds	\$ 1,618,974	\$ 1,618,974	\$ -	\$ -	\$ -
COLOTRUST	167,220	167,220	-	-	-
U.S. Treasuries	6,505,179	1,041,667	1,573,080	2,403,860	1,486,572
U.S. Agencies	<u>8,166,130</u>	<u>1,044,103</u>	<u>3,490,183</u>	<u>3,110,808</u>	<u>521,036</u>
Total	<u>\$ 16,457,503</u>	<u>\$ 3,871,964</u>	<u>\$ 5,063,263</u>	<u>\$ 5,514,668</u>	<u>\$ 2,007,608</u>

As of December 31, 2022, the District has invested \$167,220 in the Colorado Government Liquid Asset Trust (COLOTRUST). COLOTRUST is an investment vehicle established for local government entities in Colorado pursuant to Part 7 of Article 75 of Title 24 of the Colorado Revised Statutes, to pool surplus funds for investment purposes. This investment vehicle operates similarly to money market funds and each share is equal in value to \$1.00. The fair value of the position in the pool is the same as the value of the pool shares.

The designated custodial bank provides safekeeping and depository services to COLOTRUST in connection with the direct investment and withdrawal function of COLOTRUST. Substantially all securities owned by COLOTRUST are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by COLOTRUST. Investments of COLOTRUST consist of U.S. Treasury bills, notes and note strips, and repurchase agreements collateralized by U.S. Treasury Notes. However, the District does not categorize investments with COLOTRUST because they are not evidenced by securities that exist in physical or book entry form.

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022 AND 2021**

**NOTE 3 - DEPOSITS AND INVESTMENTS (CONTINUED)**

*Reconciliation of Deposits and Investments to the Statements of Net Position*

	<u>2022</u>	<u>2021</u>
Cash and cash equivalents:		
Cash on hand	\$ 75	\$ 74
Deposits	(470,952)	(335,796)
Money Market Funds	1,618,974	1,402,944
COLOTRUST	<u>167,220</u>	<u>164,345</u>
	<u>\$ 1,315,317</u>	<u>\$ 1,231,567</u>
Investments:		
U.S. Treasuries	\$ 6,505,179	\$ 7,570,042
U.S. Agencies	8,166,130	6,774,567
Short Term Bills and Notes	<u>-</u>	<u>-</u>
	<u>\$ 14,671,309</u>	<u>\$ 14,344,609</u>
Restricted cash and cash equivalents:		
Deposits	<u>\$ -</u>	<u>\$ 2,500</u>

**NOTE 4 – FAIR VALUE MEASUREMENT**

The District records assets and liabilities in accordance with GASB 72, which establishes general principles for measuring fair value, provides additional fair value application guidance and enhances disclosures about fair value measurements.

GASB 72 defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value is a market-based measurement for a particular asset or liability based on assumptions that market participants would use in pricing the asset or liability. Such assumptions include observable and unobservable inputs of market data, as well as assumptions about risk and the risk inherent in the inputs to the valuation technique. As a basis for considering market participant assumptions in fair value measurements, GASB 72 establishes a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value into three broad levels.

- Level 1 inputs reflect prices quoted in active markets.
- Level 2 inputs reflect prices that are based on a similar observable asset either directly or indirectly, which may include inputs in markets that are not considered to be active.
- Level 3 inputs reflect prices based upon unobservable sources.

The categorization of investments within the hierarchy is based upon the pricing transparency of the instrument and should not be perceived as the particular investment’s risk.

Investments classified in Level 1 of the fair value hierarchy are valued directly from a predetermined primary external pricing vendor. Investments classified in Level 2 are subject to pricing by an alternative pricing source due to lack of information available by the primary vendor.

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022 AND 2021**

**NOTE 4 – FAIR VALUE MEASUREMENT**

	December 31, 2022			
	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	<u>Total</u>
Investments - unrestricted				
U.S. Treasury Notes	\$ -	\$ 6,505,179	\$ -	\$ 6,505,179
Agency Notes	-	8,166,130	-	8,166,130
Total Investments - unrestricted	<u>\$ -</u>	<u>\$ 14,671,309</u>	<u>\$ -</u>	<u>\$ 14,671,309</u>

	December 31, 2021			
	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	<u>Total</u>
Investments - unrestricted				
U.S. Treasury Notes	\$ -	\$ 7,570,042	\$ -	\$ 7,570,042
Agency Notes	-	6,774,567	-	6,774,567
Total Investments - unrestricted	<u>\$ -</u>	<u>\$ 14,344,609</u>	<u>\$ -</u>	<u>\$ 14,344,609</u>

**NOTE 5 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2022 was as follows:

	<u>Beginning Balance</u>	<u>Increase</u>	<u>Decrease</u>	<u>Ending Balance</u>
Capital assets, not being depreciated:				
Land	\$ 1,908,390	\$ -	\$ -	\$ 1,908,390
Water rights	11,508,741	-	-	11,508,741
Construction in progress	<u>915,622</u>	<u>108,291</u>	<u>(1,023,913)</u>	<u>-</u>
Total capital assets, not being depreciated	<u>14,332,753</u>	<u>108,291</u>	<u>(1,023,913)</u>	<u>13,417,131</u>
Capital assets, being depreciated:				
Buildings and improvements	3,721,282	-	-	3,721,282
Equipment	12,433,165	571,264	(1,361,686)	11,642,743
Transmission lines	21,421,755	2,184,956	(387,990)	23,218,721
Elevated tank	<u>2,021,415</u>	<u>-</u>	<u>(512)</u>	<u>2,020,903</u>
Total capital assets, being depreciated	39,597,617	2,756,220	(1,750,188)	40,603,649
Less accumulated depreciation	<u>(16,905,978)</u>	<u>(1,429,426)</u>	<u>1,695,642</u>	<u>(16,639,762)</u>
Total capital assets, being depreciated, net	<u>22,691,639</u>	<u>1,326,794</u>	<u>(54,546)</u>	<u>23,963,887</u>
Total capital assets, net	<u>\$ 37,024,392</u>	<u>\$ 1,435,085</u>	<u>\$ (1,078,459)</u>	<u>\$ 37,381,018</u>

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022 AND 2021**

**NOTE 6 – LEASES**

*District as lessor*

The District, as a lessor, has entered into lease agreements with third parties involving land and cellphone towers. The lease terms range from for 5 to 25 years and the District will receive monthly payments of \$2,613. The total amount of inflows of resources, including lease revenue, interest revenue, and other lease-related inflows, recognized during the fiscal year was \$48,714. As of December 31, 2022, the District receivable for lease payments was \$532,834. Also, the District has a deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term. As of December 31, 2022, the balance of the deferred inflow of resources was \$532,834.

**NOTE 7 – LONG-TERM LIABILITIES**

*General Obligation Bonds*

Principal  
Balance

\$9,720,000 of General Obligation Bonds Series 2012 were issued on July 18, 2012 for the purpose of funding the District’s share of the acquisition and construction of the Southern Delivery System. Principal payments are due annually through December 1, 2032. Interest payments are due semi-annually on June 1 and December 1 and accrue at an annual interest rate between 2.00% and 3.50%.

\$ 5,935,000

Annual debt service requirements to maturity for general obligation bonds are as follows:

<u>Fiscal Year Ending December 31</u>	<u>Principal</u>	<u>Interest</u>
2023	\$ 510,000	\$ 200,242
2024	525,000	184,943
2025	540,000	169,193
2026	560,000	150,292
2027	580,000	130,692
2028 – 2032	<u>3,220,000</u>	<u>337,390</u>
Total	<u>\$ 5,935,000</u>	<u>\$ 1,172,752</u>

*Compensated Absences Payable*

Compensated absences consisted of the following:

	<u>2022</u>	<u>2021</u>
Sick leave benefits	\$ 194,716	\$ 208,204
Vacation benefits	<u>59,502</u>	<u>63,670</u>
Total	<u>\$ 254,218</u>	<u>\$ 271,874</u>

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022 AND 2021**

**NOTE 7 – LONG-TERM LIABILITIES (CONTINUED)**

*Changes In Long-Term Liabilities*

The following is a summary of long-term debt transactions of the District for the year ended December 31, 2022:

	<u>Balance 12/31/21</u>	<u>Debt Issued And Additions</u>	<u>Reductions</u>	<u>Balance 12/31/22</u>	<u>Due Within One year</u>
General obligation bonds	\$ 6,430,000	\$ -	\$ 495,000	\$ 5,935,000	\$ 510,000
Unamortized premium	<u>147,891</u>	<u>-</u>	<u>13,974</u>	<u>133,917</u>	<u>-</u>
	6,577,891	-	508,974	6,068,917	510,000
Compensated absences	<u>271,874</u>	<u>106,667</u>	<u>124,323</u>	<u>254,218</u>	<u>13,156</u>
Total	<u>\$ 6,849,765</u>	<u>\$ 106,667</u>	<u>\$ 633,297</u>	<u>\$ 6,323,135</u>	<u>\$ 523,156</u>

**NOTE 8 – NET POSITION**

Net position is reported in three separate categories—net investment in capital assets; net position-restricted; and net position-unrestricted.

Net investment in capital assets consists of capital assets net of accumulated depreciation and capital-related deferred outflows of resources; reduced by borrowings and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets. As of December 31, 2022 and 2021, net investment in capital assets was as follows:

	<u>2022</u>	<u>2021</u>
Capital assets, net of depreciation	\$ 37,381,018	\$ 37,024,393
Related debt	<u>(6,068,917)</u>	<u>(6,577,891)</u>
	<u>\$ 31,312,101</u>	<u>\$ 30,446,502</u>

Net position-restricted is the difference between non-capital assets whose use is restricted for use either externally imposed by creditors, grantors, contributors, or laws and regulations of other governments; or imposed by law through constitutional provisions or enabling legislation, and related liabilities and deferred inflows of resources (excluding capital-related borrowings). The District has established an Emergency Reserve in the amount of \$72,000 for years ended December 31, 2022 and 2021, as per Article X, Section 20 of the Colorado Constitution. This Emergency Reserve balance represents at least 3% of the governmental fiscal year spending as required.

Any portion of net position not already classified as either net investment in capital assets or net position-restricted, is automatically classified as net position-unrestricted.

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022 AND 2021**

**NOTE 9 – DEFINED CONTRIBUTION PENSION PLAN**

*Plan Description*

The District contributes to the Colorado Retirement Association Retirement Plan (Retirement Plan), a cost-sharing multiple-employer defined contribution pension plan administered by the Colorado Retirement Association (CRA) formerly the Colorado County Officials and Employees Retirement Association (CCOERA). The CRA provides pension benefits and deferred compensation for members and beneficiaries. The plan was adopted by the District on November 17, 1969, with a start date of December 1969. All employees are required to participate upon eligibility as a condition of employment. Employees regularly employed for a minimum of 20 hours per week for 5 months a year and having completed 3 months of service, are eligible for the plan. The plan was established by the State Legislature under Title 24, Article 54 of the Colorado Revised Statutes (CRS), as amended. CRA issues a publicly available annual financial report that includes financial statements and required supplementary information for the Retirement Plan. That report may be obtained by writing to Colorado Retirement Association, 751 Southpark Drive, Littleton, Colorado 80210 or by calling CRA at 713-9400 in the Denver metro area, or 1-(800) 352-0313 from outside the metro area.

*Funding Policy*

Plan members and the District are required to contribute at a rate set by statute. The contribution requirements of plan members and the District are established under Title 24, Article 54, Part 101 of the CRS, as amended. The District is required to contribute a minimum of 3% of the participant's base salary or wage. The District's board approved rate is 4% of compensation. Participants are required to contribute an amount equal to the District's contribution. A participant may elect to make additional after tax contributions up to certain statutory limits. Employees are immediately vested in their own contributions and investment earnings. Employees vest in District contributions and in the earnings, losses, and changes in fair value of retirement plan assets at rates ranging from 10% per year to immediately. Any District contribution forfeited by a participant due to termination of employment before becoming fully vested is available to the District to offset against future contributions or to be allocated to remaining participants. Total required contributions made each by the District and participants for the years ending December 31, 2022, 2021 and 2020 were \$42,686, \$40,364, and \$40,226, respectively. Employees also made additional contributions for the years ending December 31, 2022, 2021 and 2020 of \$47,412, \$48,818, and \$66,020. No material liability exists as of the report date.

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022 AND 2021**

**NOTE 10 - JOINTLY GOVERNED ORGANIZATIONS**

*Fountain Valley Authority*

The Fountain Valley Authority (the Authority) was established on July 10, 1979, by a contract entered into by the City of Colorado Springs, Colorado; the City of Fountain, Colorado; the Security Water District, Colorado; and the Stratmoor Hills Water District, Colorado. Each of these separate governmental entities owns and operates existing water systems. The Authority was established to affect the development of water resources for the benefit of the governments and inhabitants of the contracting parties.

The Authority is empowered to acquire, operate, manage, and maintain all facilities required to deliver treated potable water to its customers. The customers include the City of Colorado Springs, the City of Fountain, the Security Water District, the Stratmoor Hills Water District, and the Widefield Water and Sanitation District.

The United States Department of Interior, Bureau of Reclamation (Bureau), has agreed to supply to these five customers up to 20,100 acre-feet of water annually from the Frying Pan Arkansas Project. The Security Water District has been allocated 8.19% of this total.

In addition, the Bureau constructed a pipeline (the Fountain Valley Conduit) to transport this water from the Pueblo Reservoir to the site of each system.

The Bureau's pipeline is operated by the Authority which pays all operating expenses plus a conveyance charge. The conveyance charge is designed to amortize the cost of the pipeline over a forty-year period. At the end of this period, title to the pipeline may be transferred by Congress to the Authority. The conveyance charge is to be allocated among the governments, based on their participation percentage and scheduled water deliveries.

The Authority has constructed an 18,000,000 gallon-per-day water treatment plant located approximately 17 miles south of the City of Colorado Springs. The purpose of this treatment plant is to treat water obtained by the customers from the Frying Pan Arkansas Project. All water transmitted through the Fountain Valley Conduit is treated at this plant. All costs incurred by the Authority will be recovered through charges to be paid by the member governments.

The following payments were made by the District to the Authority during the years ended December 31, 2022 and 2021.

	<u>2022</u>	<u>2021</u>
Filter plant bond payment	\$ 16,314	\$ 16,512
Variable costs	152,101	266,977
Conveyance charge	263,163	306,337
Fixed charges	<u>532,323</u>	<u>502,310</u>
Total	<u>\$ 963,901</u>	<u>\$ 1,092,136</u>

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022 AND 2021**

**NOTE 10 - JOINTLY GOVERNED ORGANIZATIONS (CONTINUED)**

The joint venture summary financial information as of December 31, 2022 and 2021 is as follows:

	2022	2021
Assets and Deferred Outflows of Resources	<u>\$ 64,874,587</u>	<u>\$ 61,094,604</u>
Liabilities	1,129,997	5,808,482
Net Position (deficit)	<u>63,744,590</u>	<u>55,286,122</u>
 Total Liabilities and Net Position	 <u>\$ 64,874,587</u>	 <u>\$ 61,094,604</u>
 Revenues	 \$ 14,636,923	 \$ 15,064,782
Expenditures	<u>(6,178,455)</u>	<u>(7,194,788)</u>
 Change in Net Position	 <u>\$ 8,458,468</u>	 <u>\$ 7,869,994</u>

Long-term liability activity for the year ended December 31, 2022 was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One year
Loans payable	\$ 554,720	\$ -	\$ 173,700	\$ 381,020	\$ 184,907
Obligations under capital lease	<u>1,403,294</u>	<u>-</u>	<u>1,403,294</u>	<u>-</u>	<u>-</u>
Total	<u>\$ 1,958,014</u>	<u>\$ -</u>	<u>\$ 1,576,994</u>	<u>\$ -</u>	<u>\$ 184,907</u>

*Widefield Aquifer Recharge Association*

The Widefield Aquifer Recharge Association (the Association) was established on May 21, 2003 and is a joint venture between the Widefield Water and Sanitation District, The City of Fountain, and Security Water District. Each of these separate governmental entities owns and operates existing water systems and owns a 33.33% interest in the association. The Widefield Aquifer Recharge Association was formed to recharge the Widefield aquifer. The District spent \$33,333 and \$13,333 in 2022 and in 2021, respectively, for operating expenses of the venture.

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
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**NOTE 11 - RELATED PARTIES**

The Security Sanitation District and Security Water District are separate accounting districts and have separate boards of directors. Management and office expenses are divided equally between the two Districts. The office space used by the Security Sanitation District is owned by the Security Water District. The Security Sanitation District paid \$960 for the rent of this space during 2022 and 2021.

**NOTE 12 – COMMITMENTS AND CONTINGENCIES**

*Water Quality*

In January 2016, the Security Water District became aware of the existence of Perfluorinated chemicals (“PFCs”) in its groundwater supplies through routine sampling conducted in compliance with the Environmental Protection Agency’s (EPA) Unregulated Contaminant Monitoring Rule 3. Subsequently, on May 19, 2016, the EPA issued a non-regulatory and non-enforceable Lifetime Health Advisory for two of the chemicals. Although the chemicals are not regulated, the District’s Board of Directors took immediate action to reduce, ultimately to a level of non-detect, PFCs from all of the water that the District provides to its customers. In early September 2016, as a result of significant expenditures for new pipelines and additional surface water, the District was able to shift entirely to surface water sources that do not contain PFCs. The cost of ongoing capital expenditures and additional operating expenses to eliminate PFC exposure had a significant impact on the District’s financial performance since 2016 and is expected to impact the budget for the foreseeable future. The District is seeking reimbursement from several sources to help offset these costs.

As one means of seeking reimbursement, the District has filed a Federal Tort Claims Act lawsuit against the United States seeking recovery of costs associated with securing and delivering alternate sources of water. The lawsuit is in its early stages and the United States has not yet responded to the complaint. The complaint alleges that the United States committed trespass and nuisance, and has acted in a negligent manner, by releasing fire-fighting foam that contains PFCs to the environment, causing contamination of the District’s water supply. Litigation carries inherent uncertainty and there is a risk that the District’s claims will be dismissed in whole or in part, with little or no recovery of damages.

**NOTE 13 - RISK MANAGEMENT**

The District is exposed to various risks of losses related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The District carries commercial insurance for these risks of loss, including worker’s compensation and employee health and accident insurance. Settled claims have not exceeded insurance coverage during any of the last three fiscal years.

**SECURITY WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022 AND 2021**

**NOTE 14 - AMENDMENT TO COLORADO CONSTITUTION**

Colorado voters passed an amendment to the *State Constitution*, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments.

Fiscal year spending and revenue limits are determined based on the prior year's spending adjusted for inflation and local growth. Revenue in excess of the limit must be refunded unless the voters approve retention of such revenue.

The Amendment is complex and subject to judicial interpretation. The entity believes it is in compliance with the requirements of the amendment. However, the entity has made certain interpretations of the amendment's language in order to determine its compliance.

For the required Emergency Reserve balances as of December 31, 2022 and 2021, see Note 8 – Net Position.

**NOTE 15 – ADOPTION OF NEW ACCOUNTING STANDARD**

Security Water District implemented GASB Statement No. 87, *Leases*, effective January 1, 2022. This Statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. There is no effect on fund balance or net position as a result of the implementation of this standard.

## **SUPPLEMENTARY INFORMATION**

**SECURITY WATER DISTRICT  
SCHEDULES OF OPERATING EXPENSES  
FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021**

	<u>2022</u>	<u>2021</u>
Transmission and distribution:		
Production payroll	\$ 931,018	\$ 954,841
Production cost	256,575	255,968
Insurance expense	356,683	339,755
Professional fees	106,957	117,352
Trade service	23,775	7,797
Pipeline and storage projects	63,995	42,800
Joint ventures	977,234	1,125,469
	<u>2,716,237</u>	<u>2,843,982</u>
 TOTAL TRANSMISSION AND DISTRIBUTION		
	<u>904,696</u>	<u>1,025,578</u>
 PURCHASED WATER		
Maintenance:		
Truck expenses	40,002	43,461
Equipment, maintenance and repair	196,837	187,861
	<u>236,839</u>	<u>231,322</u>
 TOTAL MAINTENANCE		
	<u>773,096</u>	<u>685,640</u>
 Administration and general:		
Office payroll	438,871	356,692
Office expense	71,886	66,486
Insurance expense	70,205	54,217
Professional fees	128,077	135,191
Trade service	22,345	31,244
Collection expense	41,712	41,810
	<u>773,096</u>	<u>685,640</u>
 TOTAL ADMINISTRATION AND GENERAL		
	<u>1,429,426</u>	<u>1,403,910</u>
 DEPRECIATION		
	<u>1,429,426</u>	<u>1,403,910</u>
 <b>TOTAL OPERATING EXPENSES</b>	<u><u>\$ 6,060,294</u></u>	<u><u>\$ 6,190,432</u></u>

See accompanying independent auditors' report.

**SECURITY WATER DISTRICT**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND NET POSITION**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**  
**(With comparative actuals for the year ended December 31, 2021)**

	2021	2022	Budget	Variance Favorable (Unfavorable)
<b>REVENUES</b>				
Beginning fund balance	\$ 14,051,482	\$ 16,060,813	\$ 16,198,043	\$ (137,230)
Water assessments	5,970,577	6,096,042	6,500,000	(403,958)
Late and reconnect charges	109,495	159,298	180,000	(20,702)
Other	28,609	31,637	46,400	(14,763)
General property taxes	739,512	774,265	776,861	(2,596)
S.O.T. taxes	87,084	80,924	90,000	(9,076)
Delinquent taxes	383	734	2,000	(1,266)
Investment income	(15,634)	(86,846)	51,000	(137,846)
Mitigation payments	963,991	517,240	850,000	(332,760)
Sale of meters	8,827	3,613	15,000	(11,387)
Connection fees	410,200	23,260	164,000	(140,740)
Rental income	101,567	166,207	103,500	62,707
Proceeds from asset sales / insurance	-	-	2,000	(2,000)
<b>TOTAL REVENUES</b>	<b>22,456,093</b>	<b>23,827,187</b>	<b>24,978,804</b>	<b>(1,151,617)</b>
<b>EXPENDITURES</b>				
Water purchase:				
Southern Delivery System	617,634	209,263	750,000	540,737
Pinello Ranch lease	-	75,000	120,000	45,000
Frying Pan/Arkansas	7,612	4,984	8,500	3,516
CSU Contract	158,971	90,876	50,000	(40,876)
Other	241,361	524,573	455,000	(69,573)
<b>TOTAL WATER PURCHASE</b>	<b>1,025,578</b>	<b>904,696</b>	<b>1,383,500</b>	<b>478,804</b>
<b>PRODUCTION PAYROLL</b>	<b>954,841</b>	<b>931,018</b>	<b>1,031,300</b>	<b>100,282</b>
Production cost:				
Electricity	131,090	84,334	138,000	53,666
Natural gas	15,653	27,621	20,000	(7,621)
Water quality improvement	4,528	5,435	-	(5,435)
Telephone and radios	31,938	31,336	35,000	3,664
Supplies, tools, freight	54,508	59,530	40,000	(19,530)
Chlorine	7,126	35,743	8,000	(27,743)
Uniforms	10,940	12,322	14,000	1,678
Other Production Costs	185	254	3,000	2,746
<b>TOTAL PRODUCTION COST</b>	<b>\$ 255,968</b>	<b>\$ 256,575</b>	<b>\$ 258,000</b>	<b>\$ (1,321)</b>

See accompanying independent auditors' report.

**SECURITY WATER DISTRICT**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND NET POSITION**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**  
**(With comparative actuals for the year ended December 31, 2021)**

	2021	2022	Budget	Variance Favorable (Unfavorable)
<b>EXPENDITURES (continued)</b>				
Truck expenses:				
Repairs and maintenance	\$ 21,281	\$ 15,861	\$ 25,000	\$ 9,139
Gas, oil and diesel	22,180	24,141	22,000	(2,141)
<b>TOTAL TRUCK EXPENSES</b>	<b>43,461</b>	<b>40,002</b>	<b>47,000</b>	<b>6,998</b>
Equipment, maintenance and repair:				
Inventory, equipment and supplies	19,509	29,891	25,000	(4,891)
Safety equipment & supplies	(3,688)	2,945	5,000	2,055
Repairs and maintenance	54,387	67,073	22,000	(45,073)
Pump and well repairs	-	2,632	15,000	12,368
Well house maintenance	117,021	84,216	120,000	35,784
Water tank inspections & repairs	-	578	20,000	19,422
Office and garage maintenance	632	9,502	7,000	(2,502)
<b>TOTAL EQUIPMENT MAINTENANCE AND REPAIR</b>	<b>187,861</b>	<b>196,837</b>	<b>214,000</b>	<b>17,163</b>
<b>OFFICE SALARIES</b>	<b>356,692</b>	<b>438,871</b>	<b>484,000</b>	<b>45,129</b>
Office expense:				
Office supplies	10,891	7,082	10,000	2,918
Equipment maintenance contracts	7,053	10,891	14,000	3,109
Miscellaneous office expenses	18,668	21,942	20,000	(1,942)
Health administrative fees	857	73	-	(73)
Bank charges	29,017	31,898	34,000	2,102
<b>TOTAL OFFICE EXPENSE</b>	<b>66,486</b>	<b>71,886</b>	<b>81,000</b>	<b>9,114</b>
Insurance expense:				
Workman's compensation	11,760	14,120	15,000	880
Liability, errors and omissions	144,383	158,965	160,000	1,035
Health	232,305	249,403	331,000	81,597
Damages/Deductibles	1,000	-	2,000	2,000
PebSCO	1,825	2,250	8,000	5,750
Unum LTC	2,699	2,150	-	(2,150)
<b>TOTAL INSURANCE EXPENSE</b>	<b>\$ 393,972</b>	<b>\$ 426,888</b>	<b>\$ 516,000</b>	<b>\$ 89,112</b>

See accompanying independent auditors' report.

**SECURITY WATER DISTRICT**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND NET POSITION**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**  
**(With comparative actuals for the year ended December 31, 2021)**

	2021	2022	Budget	Variance Favorable (Unfavorable)
<b>EXPENDITURES (continued)</b>				
Professional fees:				
Audit	\$ 14,950	\$ 15,625	\$ 15,500	\$ (125)
Legal	70,364	57,572	135,000	77,428
Engineering	117,352	106,957	110,000	3,043
Other professional services	49,877	54,880	60,000	5,120
<b>TOTAL PROFESSIONAL FEES</b>	<b>252,543</b>	<b>235,034</b>	<b>320,500</b>	<b>85,466</b>
Trade service:				
Dues and membership	31,244	22,345	35,000	12,655
Schools and seminars	7,797	23,775	12,000	(11,775)
<b>TOTAL TRADE SERVICE</b>	<b>39,041</b>	<b>46,120</b>	<b>47,000</b>	<b>880</b>
Collection expense:				
Billing forms	9,901	10,074	16,500	6,426
Advertising	4,136	2,889	3,500	611
Postage	16,658	17,103	20,000	2,897
Tax collection fees	11,115	11,646	14,000	2,354
<b>TOTAL COLLECTION EXPENSE</b>	<b>41,810</b>	<b>41,712</b>	<b>54,000</b>	<b>12,288</b>
<b>PIPELINE AND STORAGE PROJECTS</b>	<b>42,800</b>	<b>63,995</b>	<b>45,000</b>	<b>(18,995)</b>
Joint Ventures:				
Fountain Valley Authority	1,092,136	963,901	1,310,512	346,611
Widefield Aquifer Recharge Assoc.	33,333	13,333	35,000	21,667
<b>TOTAL JOINT VENTURES</b>	<b>1,125,469</b>	<b>977,234</b>	<b>1,345,512</b>	<b>368,278</b>
<b>CAPITAL OUTLAYS</b>	<b>895,078</b>	<b>1,840,598</b>	<b>6,298,500</b>	<b>4,457,902</b>
<b>INTEREST EXPENSE</b>	<b>228,680</b>	<b>214,104</b>	<b>215,092</b>	<b>988</b>
<b>DEBT PRINCIPAL PAYMENT</b>	<b>485,000</b>	<b>495,000</b>	<b>495,000</b>	<b>-</b>
<b>TOTAL EXPENDITURES</b>	<b>\$ 6,395,280</b>	<b>\$ 7,180,570</b>	<b>\$ 12,835,654</b>	<b>\$ 5,652,338</b>

See accompanying independent auditors' report.

**SECURITY WATER DISTRICT**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND NET POSITION**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**  
**(With comparative actuals for the year ended December 31, 2021)**

	2021	2022	Budget	Variance Favorable (Unfavorable)
<b>EXCESS OF REVENUE OVER EXPENDITURES</b>	\$ 16,060,813	\$ 16,646,617	\$ 12,143,150	\$ 4,500,721
Less:				
Gain/loss on disposal of assets	-	(54,546)		
Depreciation	(1,403,910)	(1,429,426)		
Beginning fund balance	(14,051,482)	(16,060,813)		
Add:				
Amortization	13,974	13,974		
Debt principal payment	485,000	495,000		
Capital outlay	895,078	1,840,598		
<b>CHANGE IN NET POSITION</b>	<b>\$ 1,999,473</b>	<b>\$ 1,451,404</b>		

Ending fund balance is calculated as follows:

Current assets	\$ 17,572,018	\$ 18,658,901
Current liabilities	(966,954)	(971,253)
Deferred inflows	(776,861)	(1,309,969)
Bonds payable - current	495,000	510,000
Compensated absences	(262,390)	(241,062)
	<b>\$ 16,060,813</b>	<b>\$ 16,646,617</b>

See accompanying independent auditors' report.

**SECURITY WATER DISTRICT**  
**SCHEDULE OF SOURCES AND USES (NON-GAAP)**  
**GOVERNMENT & ENTERPRISE FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**

	Actual	General Fund	Enterprise Fund
<b>Budget sources:</b>			
Water assessments	\$ 6,096,042	\$ -	\$ 6,096,042
Late and reconnect charges	159,298	-	159,298
General and specific tax revenues	855,923	855,923	-
Investment income	(86,846)	-	(86,846)
Mitigation payments	517,240		517,240
Sale of meters	3,613	-	3,613
Connection fees	23,260	-	23,260
Rental income	166,207	-	166,207
Other	31,637	-	31,637
<b>TOTAL BUDGET SOURCES</b>	<b>7,711,828</b>	<b>855,923</b>	<b>6,855,905</b>
<b>Budget uses:</b>			
Water purchase	904,696	-	904,696
Production payroll	931,018	-	931,018
Production cost	256,575	2,783	253,792
Truck expenses	40,002	121	39,881
Equipment, maintenance and repair	196,836	4,751	192,085
Office payroll	438,871	219,436	219,435
Office expense	71,886	35,943	35,943
Insurance expense	426,888	76,139	350,749
Professional fees	235,034	39,613	195,421
Trade service	46,120	11,173	34,947
Collection expense	41,712	16,074	25,638
Pipeline and Storage projects	63,995	-	63,995
Capital outlay	1,840,598	-	1,840,598
Interest expense	214,105	214,105	-
Bond principal payment	495,000	495,000	-
Joint ventures	977,234	-	977,234
<b>TOTAL BUDGET USES</b>	<b>7,180,570</b>	<b>1,115,138</b>	<b>6,065,432</b>
Budget sources over uses before interest allocation	531,258	(259,215)	790,473
Interest allocation	-	41,528	(41,528)
Budget sources over uses after interest allocation	531,258	(217,687)	748,945
Transfer equal to 9% of Enterprise fund revenue	-	(613,294)	613,294
<b>BUDGET SOURCES OVER USES</b>	<b>\$ 531,258</b>	<b>\$ (830,981)</b>	<b>\$ 1,362,239</b>

See accompanying independent auditors' report.